



Potential Benefits of P3s



- Private Sector Management can mean:
 - Faster time to completion
 - Fewer cost overruns
 - More efficient operations >> lower cost / higher quality service
- Cost/Risk Transfer
 - Taxpayers and ratepayers may be protected from absorbing costs associated with operational failure or insufficient demand

P3s are usually monopolies, so, from a customer standpoint, they are not as good as a competitive marketplace



- In an ideal P3, the private sector is responsible for all of the following:
 - Designing the project
 - Building the project
 - Financing the project
 - Operating the completed infrastructure
 - Maintaining the completed infrastructure
- Also, when operating, the company's revenue ideally should be based on user fees. This is called a "revenue risk" project.
- "Availability payments", under which the government pays the private operator simply for making the service available, are less attractive.
 - This reduces the company's incentive to provide quality services because it is not concerned with getting and keeping paying customers

San Juan Cruise Port: A Promising Deal



 Global Ports Holding signed a 30-year concession agreement with the Puerto Rico Ports Authority for San Juan Cruise Port, Puerto Rico, following a competitive procurement process managed by the Puerto Rico Public-Private Partnership Authority



- Company paid PRPA an upfront fee and will receive a share of Gross Cruise Port Revenues from operating the port
- Company has also committed to make infrastructure upgrades at its own expense
- Deal seems to be good for PRPA and for port users who will experience better facilities

Toll Roads: Building on Previous Success



- Metropistas has been operating PR-22 and PR-5 since 2011
- Government has received \$1.2 billion in upfront payments, while the company agreed to make \$350 million of improvements
- Tedoro Moscoso Bridge is also managed under a P3.



 In August 2022. The Puerto Rico Public-Private Partnerships and the Puerto Rico Highway and Transportation Authority "commenced a selection process for a public-private partnership by which a private entity will be responsible for the rehabilitation, finance, maintenance, and operations of highways PR-20, PR-52, PR-53, and PR-66." This will add 144 miles of highway to the 74 miles already under private management.

Not All P3s Work: Tren Urbano Case (1 of 4)



Tren Urbano ("TU"), the Island's only passenger train system, has one of the lowest levels of ridership among transit systems in North America, with approximately 5 million annual riders prior to the start of COVID-19, below Cleveland's RTA (6m), Baltimore's SubwayLink (7m), Staten island's Railway (8m), and Philadelphia's PATCO Speedline (11m).



TU, as a transit system, has the worst performing rail system in North America, currently recovering only 4 cents of every dollar of operational cost, while its peers currently recover approximately 8 cents (and 22 cents prior to COVID) on average.

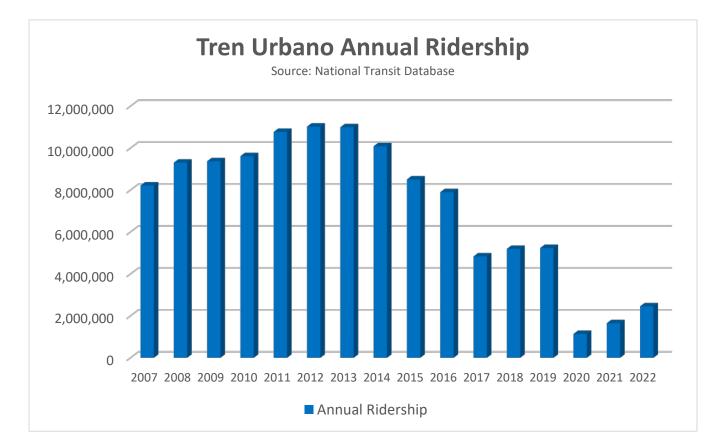
- Certified Fiscal Plan for the Puerto Rico Highways & Transportation Authority, October 2022



- Project was built by Siemens
- Initially operated by a joint venture of Siemens and Alternative Concepts, Inc.
- Current operator is a joint venture of Alternative Concepts, Inc. and Herzog
- Construction used build design model
- Operator receives a fixed annual fee from HTA
- Builder and operator have had little incentive to increase revenues
- Project was delivered four years late at almost 2x original budget (\$2.44B v \$1.25B)
- Ridership never approached original projections and then declined sharply after 2013
- Post-pandemic recovery has been relatively weak
- HTA Fiscal Recovery Plan cites problems with broken fare gates and ticket machines, as well as TU's inability to accept credit and debit cards

Not All P3s Work: Tren Urbano Case (3 of 4)





Not All P3s Work: Tren Urbano Case (4 of 4)



- Puerto Rico Integrated Transportation Authority (ATI) is studying an extension of Tren Urbano from Sagrado Corazón, in Monteflores, to the Convention Center District – about 3 miles.
- According to El Nuevo Dia, the extension would be a light rail line instead of the heavy rail system used by the current Tren Urbano service
- This implies that passengers would have to change trains at Sagrado Corazón
- So, there would be no advantage in providing a bus rapid transit (BRT) service instead which would cost less



1000 Massachusetts Avenue, NW Washington DC 20001 www.cato.org | 202-842-0200